



APPENDIX C:
POTENTIAL FUNDING
SOURCES FOR
ELK GROVE TRAILS



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Revenue Category/ Source	Source of Funds	Revenue Source to City (Previous or Current)	Implementation Feasibility ⁽¹⁾	Grant Competitive	Eligible Uses	Provides Capital \$	Provides O&M \$	Restrictions/ Local Match	Approximate Annual Funding	Application	Approval	Program Mgmt	Other (Geographic Limitations)	
<i>Local</i>														
1	Developer Construction of Trails	N/A - Part of construction costs	N/A – not considered "revenue"	1	N/A	Construction of trails, trail crossings, and trail amenities.	X	Not usually	N/A	N/A	N/A	N/A	Project Area Within City Limits	
2	Mello Roos Community Facilities District	Annual Special Tax Revenue	X ⁽²⁾	1	No	Finance the construction and maintenance of parks, community centers, parkways, landscape setbacks, landscaped medians, bicycle and other paths, and open space. Bonding capacity.	X	X	No restrictions or local match necessary. Can be used as local match for other programs.	Limited to taxing capabilities established in city's goals and policies for Mello Roos financing.	Process started with an application by property or member of the governing body.	First approved by governing body then, if less than 12 registered voters within the proposed district boundaries, vote by acreage otherwise 2/3 majority.	Districts administered by local agency with special taxes placed on property tax rolls for bi-annual collection.	Limited to within formation agency boundaries. Can be formed with other jurisdictions with each agency's approval.
3	1972 Act Lighting and Landscaping District	Annual Assessments	X	1	No	Acquisition and Maintenance of land and equipment for park, recreational, or open space.	X	X	No restrictions or local match necessary. Can be used as local match for other programs.	No statutory limit. Limits become practical and based on need.	Process started with an application by property or member of the governing body.	First approved by governing body then, subject to the provisions of Prop 218 and requires a 2/3 vote of the property owners.	Districts administered by local agency with assessments placed on property tax rolls for bi-annual collection.	Limited to within formation agency boundaries.
4	1913/15 Act Assessment Districts	Annual Assessments	X	3 ⁽³⁾	No	Finance the construction of parks, parkways, and open space. Bonding capacity.	X		No restrictions or local match necessary. Can be used as local match for other programs.	No statutory limit. Limits become practical and based on need.	Process started with an application by property or member of the governing body.	First approved by governing body then, subject to the provisions of Prop 218 and requires a majority vote of the property owners.	Districts administered by local agency with assessments placed on property tax rolls for bi-annual collection.	Limited to within formation agency boundaries.
5	Art in Public Places	Payments by developers		2	No	Funding source for public art, such as sculpture, monuments, murals, fountains, etc. in public places. Public art would be considered a trail amenity if it is installed along trail segments, at staging areas, etc.	X	X	No restrictions or local match necessary. Can be used as local match for other programs.	"Percent-for-art" programs usually provide a percentage of the value of private and/or public construction for the acquisition and commission of artworks. Percentages are from .5% to 5%.	Usually initiated with report by consultant recommending a percentage and showing examples from other programs. An agreement between the city and developer could include the maintenance of the art by the owner.			

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6	Development Impact Fees	Payments by developers	X	1	No	Capital facilities and infrastructure identified in the impact fee study.	X		Nexus must be established between new development and its fair share impact on the facility. Revenues can not be used to fund deficiencies from existing development, not O&M.	No statutory limit. Revenues derived from impact fee study.	Development Impact Fee Study updated and approved by City Council upon recommendation by City staff.		
7	Quimby Dedication/In-Lieu Fees	Donation of land or in-lieu payments by developers	X	1	No	Parks and Open Space.	X		Dedications of land based on city approved standard (such as # of park acres required per 1,000 residents.) Land could be used for trail development. In-lieu fees are paid as part of the Development Impact Fee.	Dependent on developer in-lieu payments.	Must be administered in conformance with state law. Development Impact Fee Study updated and approved by appropriate local entity upon recommendation by its staff.		
8	Revenue Operations	Trails-related fees, On-site property rental (e.g. bike lockers) and Leases		2	No	Capital improvements, O&M of trails infrastructure and services.	X	X	User fee related revenues that could be used as a local match for non-local funds.	Dependent on rates and usage of trails facilities and rentals.	Must be approved by City Council upon recommendation by City staff.		
9	Measure "A" Sales Tax	1/2 cent local transportation sales tax, renewed by voters through year 2039	X	1	No	Funding programs include for safety, streetscaping, pedestrian and bicycle facilities.	X	X	Example improvements include installing and maintaining safe pedestrian sidewalks (ADA), and installing and maintaining safe bike and pedestrian ways near schools.	5% of sales tax revenues	Funds are distributed to local jurisdictions based 75% on relative population and 25% on total street/road mileage. The formula will be updated annually based on California Department of Finance population estimates for cities and counties.		
10	General Fund	General Fund	X	2	No	Typically any city service or project.	X	X	None	Annual General Fund Budget	Must be approved by City Council upon recommendation by City staff.		City-wide use of revenues
<i>SACOG</i>													
11	Transportation Development Act Article 3	Local Transportation Fund (1/4 cent sales tax)	X	1	No	Pedestrian and bicycle facilities.	X		SACOG earmarks 2% of LTF towards bike and pedestrian projects and allocates by population.	\$108,000	SACOG administers LTF revenue and allocates by relative county population.		
12	Bicycle and Pedestrian Funding Program	Federal SAFETEA-LU: Congestion Mitigation and Air Quality; Surface Transportation Program; and Transportation Enhancements	X ⁽⁴⁾	2	Yes	Projects must be contained in the 2004 SACOG Regional Bicycle, Pedestrian and Trails Master Plan. Non-capital programs (public education, master plans) are low priority for funding.	X		For projects not listed in the SACOG plan, or for projects ranked "medium" or "low" in the plan, applicant must provide detailed justification for funding. Minimum project size is \$150,000 and requires a minimum 11.47% local match. Non-eligible projects include facilities that serve only a recreational (rather than a transportation) function, "good practices" in new development according to FHWA guidelines, facility maintenance, school	\$4.9 million available from last funding cycle	SACOG issues a call for applications when federal funding arises, typically every two or three years. Last call for projects cycle ended January 2006. Project proposals within Sacramento County must first be presented as information to the Sacramento Transportation Authority before being reviewed by SACOG. The SACOG Bicycle and Pedestrian Working Group and a Grant Overview Committee, formed from existing SACOG committees and staffed by SACOG, recommend project selection to the Board for funding. Grant application must address environmental justice. In addition to being ranked as a "high" priority project in the SACOG <i>Regional Bicycle, Pedestrian and Trails Master Plan</i> , the project or program must also be ready for inclusion in the <i>Metropolitan Transportation Improvement</i>	Bicycle and pedestrian facilities in new developments are expected to be paid for by developers in cooperation with the City. The Federal Highway Administration's <i>Design Guidance for Accommodating Bicycle and Pedestrian Travel</i> provides a list of good practices in	

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								education programs, long term staff positions, transit operations, law enforcement, and bicycle racks for carpools, vanpools or private vehicles.		<i>Program.</i>			new developments for which the SACOG program is not intended to fund.	
<i>Caltrans</i>														
13	Safe Route to Schools (SRTS)	Federal SAFETEA-LU: Safe Routes to School Program funds	X ⁽⁵⁾	2	Yes	Infrastructure projects that substantially improve the ability of students to walk and bicycle to school. Projects are located in the vicinity of schools (approximately 2 miles). Between 10% and 30% of funding can be used for non-infrastructure activities such as public awareness and training.	X	This program was extended until January 1, 2008 by SR 1087 (Soto). Under documents released by the FHWA, new SRTS funds require no local match.	\$22 to \$32 million				With the new Federal SRTS Program in SAFETEA-LU, Caltrans and its SRTS partners are currently revising the Guidelines and Application Form for use in future cycles. The earliest date for solicitation of projects for the next funding cycle (7th) is during the Summer 2006. Agencies will be given approximately 3 months to complete an application after the 'call for projects' is made.	
14	Bicycle Transportation Account (BTA)	State transportation funds		2	Yes	Projects contained in an approved local Bicycle Transportation Plan.	X	The City must prepare a Bicycle Transportation Plan (BTP) that is in compliance with Streets and Highways (S&H) Code Section 891.2, items "a" through "k". The BTP must then be approved by SACOG for compliance with the S&H code and the long range Metropolitan Transportation Plan. A 10% local match is required. Maximum funding for an applicant is 25% of the total BTA funds available each year.	\$5 million.				The City submits the plan, adopting resolution and SACOG letter of approval to the Caltrans District Local Assistance Engineer for review. The approved BTP establishes eligibility for five consecutive BTA funding cycles. Applications due by December 1st of the previous fiscal year of funding. Application must include a project vicinity map and approved environmental clearance as required by CEQA. Support letters and other documentation may be submitted. The City must use the BTA application contained in the Caltrans Local Assistance Program Guidelines, Chapter 21, Bicycle Transportation Account (Exhibit 21-A). Projects selected by the Caltrans BTA Evaluation Committee are those ranking high that serve the functional needs of bicycle commuters.	
<i>Other State/Federal ⁽⁶⁾</i>														
15	California River Parkways Grant Program	Water Security, Clean Drinking Water, Coastal and Beach Protection Act of 2002 - Proposition 50		2	Yes	Eligible River Parkway Projects must provide public access or be a component of a larger parkway plan that provides public access. Projects include Recreation; Habitat; Flood Management; Conversion to River Parkways; and Conservation and Interpretive Enhancements. Priority will be given to River Parkway Projects that are implemented pursuant to approved Watershed Plans and include water quality and watershed protection benefits as required by the California Water Code, Section 79541.	X	Two of the following five statutory conditions must be met: 1. Recreation - Provide Compatible Recreational Opportunities including trails for strolling, hiking, bicycling and equestrian uses along rivers and streams. 2. Habitat - Protect, improve, or Restore Riverine or Riparian Habitat, including benefits to wildlife habitat and water quality. 3. Flood Management - Maintain or Restore the open-space character of lands along rivers and streams so that they are compatible with periodic flooding as part of a flood management plan or project. 4. Conversion to	2nd round of funding is approximately \$32.5 million				Applications are scored and selected for funding by the State Resources Agency. Scoring is based on points for meeting the following 8 criterion: Statutory Conditions and Project Benefits; Statewide Resource Priorities; Access and Location; Project Readiness; Sustainability & Capacity; Community & Regional Impacts; Other Sources of Funds; and Water Quality & Watershed Protection (if applicable, for priority points). Applications for 2nd round funding are due by October 17, 2006.	Applications that include hardscape such as restrooms and parking lots may be subject to additional technical review to determine that engineering of that hardscape is compatible with environmental issues and geomorphic constraints and considerations.

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								River Parkways - Convert existing developed riverfront land into uses consistent with River Parkways. 5. Conservation and Interpretive Enhancement - Provide facilities to support or interpret river or stream Restoration or other conservation activities.					
16	Environmental Enhancement and Mitigation Program (EEMP) (Pending Reauthorization)	State/federal gasoline tax	3	Yes	Environmental enhancement and mitigation projects that are directly or indirectly related to the environmental impact of modifying existing transportation facilities, or for the design, construction or expansion of new transportation facilities. EEMP projects must be over and above what is called for in NEPA and CEQA.	X		General categories of projects include: Highway Landscape and Urban Forestry; Resource Lands; and Roadside Recreation (bicycle facilities, parks, trails and trailheads). 40% of annual funds to northern California/60% to southern California. Maximum grant not to exceed \$250,000.	\$10 million	EEMP is a statutorily mandated program. Applications are scored and selected for funding by the State Resources Agency. Scoring is based on General Merit (Regional and Community Enhancement and Cost Effectiveness) and Project Specific (impact on wildlife, and degree of scenic or aesthetic resource development). The recommended project list is forwarded to the California Transportation Commission for approval. Caltrans then administers the approved grants. Applications are due in November of each year.			
17	Office of Traffic Safety (OTS)	Federal Highway Safety Funds	3	Yes	The program has an objective to reduce motor vehicle fatalities and injuries through a national highway safety program. One of the eligible programs is for bicycle and pedestrian safety. A bicycle and pedestrian community program should be designed to increase safety awareness and skills among pedestrians and bicyclists and should also address driver behaviors. A comprehensive program should include both elements: 1) education and 2) enforcement.			Previous grants related to bicycle and pedestrian projects are for safety awareness and education programs.	\$56 million	OTS makes funding decisions. Evaluation criteria include potential traffic safety impact, collision statistics and rankings, seriousness of identified problems and performance on previous grants. The applicant must follow the OTS Blueprint for submission of concept papers. Applications are due in January of each year. Grants are awarded in October.			
18	Habitat Conservation Fund	State Funds	3	Yes	Acquisition of: Deer and lion habitat, including oak woodlands; Habitat for rare and endangered, threatened, or fully protected species; Wildlife corridors and urban trails; Wetlands; Aquatic habitat for spawning and rearing of anadromous salmonids and trout resources; and Riparian habitat. Enhancement and Restoration of: Wetlands; Aquatic habitat for spawning and rearing of anadromous salmonids and trout resources; Riparian habitat. Programs that provide for: interpretation of the State's park and wildlife resources; and programs which bring urban residents into park and wildlife	X		The following categories will be funded during the upcoming FY 2007-08 grant cycle: Deer/Mountain Lion Habitat; Rare, Threatened, Endangered, or Fully Protected Species Habitat; Wetland Habitat; and Riparian Habitat. Projects that are legally required as mitigation by a regulatory agency as a condition for a permit or to proceed with construction, will not be funded under this program. However, a proposal which is in addition to any required mitigation, and a part of	\$2 million	Grant program is administered by the State Department of Parks and Recreation (DPR). Applications due in October each year. A list of projects selected for funding by DPR is submitted to the Legislature. The funds are then included in the State Budget for the upcoming fiscal year. Applicants are notified of the final selections by January.			

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					areas including nature interpretation programs that are designed to increase the peoples' awareness and appreciation for park and wildlife resources.			an overall undertaking, would be eligible. 50% local match.					
19	Recreational Trails Program	Federal funds	2	Yes	Acquisition of easements and fee simple title to property for Recreational Trails or Recreational Trail corridors; Development and Rehabilitation of trails, Trailside and Trailhead Facilities; and Construction of new trails.	X		Applicant must have management responsibilities over public lands. Ineligible projects include property condemnation, motorized usage provisions for non-motorized trails and sidewalks and paths adjacent to roads. 11.74% local or state match.	\$3.6 million (no minimum or maximum grant amount)				Non-motorized projects administered by the State Department of Parks and Recreation Office of Grants and Local Services. State Park and Rec reviews annual applications on a competitive basis. Applications due in October each year.
20	Land and Water Conservation Fund	Federal motorboat fuels tax, Outer Continental Shelf mineral receipts, federal recreation fees and sales of federal surplus real property	2	Yes	Acquisition or development of outdoor recreation areas and facilities. Priority development projects include trails, campgrounds, picnic areas, natural areas and cultural areas for recreational use. Property acquired or developed under the program must be retained in perpetuity for public outdoor recreation use. ⁽⁷⁾	X		Ineligible projects include restoration of historic structures, construction of employee residences, development of convention facilities, community centers and gymnasiums. 50% local match. This program will continue through January 2015. Grants for local agencies are divided 60% for southern California and 40% for northern California.	\$10,000 to \$200,000 per project (Each project a maximum of 5% of the local agency share)				Administered by the National Park Service and the State Department of Parks and Recreation. State Park and Rec reviews annual applications on a competitive basis. Projects ranked by priority statewide outdoor recreation needs including bicycling, local needs, and cost-benefit. Applications are due in May each year.
21	Rivers, Trails and Conservation Assistance Program (RTCA)	Federal funds	3	Yes	National Park Service (NPS) program that provides technical assistance (direct staff consultation) to establish and restore greenways, rivers, trails, watersheds and open space.	X		Evaluation criteria include: conserve a significant community resource; foster cooperation among agencies; serve a large number of users; encourage public involvement; use of innovative techniques; and focus on lasting accomplishments.	NPS staff assistance				RTCA ranks projects highly that focus on conservation and community partnerships. Contact the RTCA to discuss possible assistance, then submit brief letter of request. Application due generally in August for Federal fiscal year beginning October 1.
22	California Conservation Corp. (CCC)	Labor assistance from young men and women enrolled in the CCC program. Project partner for the labor component.	2	Yes	Labor assistance on project sites that must be public land or public accessible.	X		The CCC does not perform regular maintenance.	Some grants may offer extra points for using a youth service corps such as the CCC.				The Recreational Trails Program encourages applicants to develop cooperative agreements with qualified youth conservation or service corps to perform trail construction and maintenance. The CCC is one of the many organizations that can assist with trail construction, repair and restoration. The CCC is interested in being a project partner and being written into grants as the labor component.

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<i>Private</i>													
23	Foundation and Corporate	Donations, Adopt-A-Trail, Memorial Funds	3	No/Yes	Trail facilities and infrastructure.	X	X	Ability to campaign for private donations, allowance for programs such as Adopt-A-Trail and naming of facilities.	Varies based on donations		Might require local grass roots or non-profit organization to steer private contribution efforts.		

(1) Implementation Feasibility ranks the likelihood that the City of Elk Grove could utilize the funding source to implement the Trails Master Plan, based on factors such as staff effort required, limited fund availability, and/or program eligibility. "1" indicates a higher likelihood of use, "2" indicates a moderate likelihood of use, and "3" indicates a lower likelihood of use.

(2) The City of Elk Grove uses CFDs to fund a portion of the maintenance costs associated with facilities located in Laguna Ridge using the maintenance component of CFD 2005-1 and certain facilities with citywide benefit through CFD 2006-1. The Laguna Ridge CFD No. 2005-1, will eventually include all developing properties within Laguna Ridge and the Maintenance Services CFD 2006-1 covers new developing portions of the City located outside of the Laguna Ridge Specific Plan area. Both CFDs have varying levels of special taxes that are adjusted annually for inflation.

(3) The City of Elk Grove and the Elk Grove Community Services District do not currently rely upon this funding mechanism, but it remains a funding option.

(4) The City of Elk Grove received \$1 million for the Elk Grove Creek/SR 99 Trail Crossing Project in the last cycle of funding ending January 2006. The City provided a local match of an additional \$1 million.

(5) The City of Elk Grove received \$450,000 in FY 2005-06 for the Elk Grove Elementary School/Kerr Middle School to construct pedestrian/bike bridge over Laguna Creek, and to construct curb extensions.

(6) Federal and State funding programs not administered by SACOG or Caltrans. Most other federally funded programs are administered by state agencies.

(7) The Elk Grove Community Services District was awarded a grant of \$24,557 for the Laguna Creek Trail Development.